

ANNUAL BUDGET FISCAL YEAR 2010-11

TABLE OF CONTENTS

Introduction

Budget Committee Members/Staff	*
Budget Message	i
Budget Committee/Council Changes	vii
Organization of the Budget Document	1
City at a Glance	3
Budget Process and Calendar	7
Budget/Financial Policies	9
Budget Summaries	
Fund Summaries	13
Fund Descriptions	14
Summary of Resources and Requirements	16
Summary of Individual Funds	18
Organizational Charts	23
Revenue Overview	32
General Fund Revenues	35
Property Tax Summary	37
Personal Services Summary	39
General Fund	
General Fund Budget Summary	41
Revenues	43
Administrative	
City Council	45
City Manager	47
City Attorney	51
Finance	55
Public Safety	
Police Operations	59
Municipal Court	65
Court Support Services	69
Youth Peer Court	71
Public Works	
Building Maintenance	75
Parks	79
Engineering	83
Broadband Services	87

Community Development	
Community Development Department	91
Community Services	
Library	99
Community Center	103
Community Promotions	107
Non-Departmental	
Non – Departmental Department	109
Special Revenue Funds	
Special Revenue Funds Summary	111
Street Fund	
Revenues	113
Street Maintenance	115
Street Sweeping	119
Street Improvements/Capital Purchases	123
Street Non-Departmental	129
Assessment Fund	131
Police Communications Fund	
Support Services	133
9-1-1 Services	133
Revenues	135
Non-Departmental	138
Bicycle & Footpath Fund	139
Building Inspection Program	141
Small Business Loan Fund	147
Housing Rehabilitation Loan Fund	149
Narcotics Forfeiture Fund	151
Enterprise Funds	
Enterprise Funds Budget Summary	153
Revenues	155
Water Distribution	157
Water Production	169
Water Non-Departmental	177
Industrial Park Operations	179
Storm Drainage Utility Fund	181

wastewater Fund	
Revenues	189
Wastewater Collection	191
Wastewater Treatment Plant	199
Middlefield Golf Course	203
Wastewater Non-Departmental	209
wastewater Non-Departmental	209
Capital Projects Fund	
Capital Projects Funds Budget Summary	211
Water Systems Development Fund	213
Street Systems Development Fund	215
Wastewater Systems Development Fund	217
Storm Drain Systems Development Fund	219
	_
Park Systems Development Fund	221
Reserve Funds	
Reserve Funds Budget Summary	223
General Reserve Fund	225
Water Reserve Fund	227
Wastewater Reserve Fund	231
Storm Drain Reserve Fund	235
Debt Service/Trust Funds	
Debt Service/Trust Funds Summary	237
Debt Service Fund	239
Special Trusts Fund	243
Special Trusts Fullu	243
Closed Fund	
Closed Fund Budget Summary	245
USDA Loan Reserve Fund	246
Appendix	
Boards and Commissions	247
	251
Glossary	_
Acronyms/Abbreviations	257
Budget Resolution	259

City of Cottage Grove, Oregon

2010-2011 Annual Budget

BUDGET COMMITTEE MEMBERS

City Council Citizen Members

Gary Williams, Mayor Amy Callahan

Thomas Munroe, Council President Ivan Del Sol

Wayne Clark Victoria Doyle

Diane Conrad Lindsey Haskell

Mike Fleck Michael LaBorde

Jeff Gowing Eric Johnson

Heather Murphy Ralph Zeller

City Manager

Richard Meyers

Management Staff

Pete Barrell, Community Services Director

Michael Grover, Police Chief

Roberta McClintock, Finance Director

Howard Schesser, Community Development Director

Jan Wellman, Public Works Director

BUDGET COMMITTEE CHANGES

FROM PROPOSED TO APPROVED BUDGET

After the presentation of the Budget Message the Budget Committee made one change to the annual budget for Fiscal Year 2010-11 as follows:

In the General Fund, City Council Department, the Budget Committee increased Professional Association Dues by \$3,000 to include payment to the Lane Regional Air Protection Agency (LRAPA) in that amount. The General Fund, Non-departmental, Contingency, was decreased a corresponding \$3,000, for a total net difference of \$0.

	Proposed	Approved	Difference
General Fund City Council Materials and Services:			
Professional Assoc. Dues	\$ 12,000	\$ 15,000	\$ 3,000
Non-Departmental Contingency	\$ 277,519	\$ 274,519	\$ (3,000)
Total Fund	\$ 6,746,909	\$ 6,746,909	\$ -

The budget document reflects these changes in the approved column.

CITY COUNCIL CHANGES

FROM APPROVED TO ADOPTED BUDGET

The Fiscal Year 2010-11 Annual Budget approved by the Budget Committee was adopted by the City Council with the following changes:

In the General Fund, Library Department, Materials and Services were increased to allow for expenditures to provide programming focused on Native American culture, in the amount of \$2,000. The Library has been awarded a grant from the National Endowment for the Humanities and the American Library Association, Picturing America Program, for Native American Programs.

The Community Development Department in the General Fund was increased by \$300,000. It became apparent after the Budget Committee's approval that not all of the work under the Community Development Block Grant for South Lane Mental Health could be completed prior to the end of the fiscal year as originally anticipated.

In the Wastewater Fund, Wastewater Collections, a new line item was created for the payment of landfill fees not included in the original proposed budget. To offset the increase, the contingency line item was reduced for a net difference of \$0.

	Approved	Adopted	Difference
General Fund			
Library Department			
Materials and Services:			
Native American Programs	\$ -	\$ 2,000	\$ 2,000
Community Development Dept. Materials and Services:			
CDBG Mental Health	\$ _	\$ 300,000	\$ 300,000
Total General Fund	\$ 6,746,909	\$ 7,048,909	\$ 302,000
Wastewater Fund			
Wastewater Collection Department			
Materials and Services:			
Landfill Fees	\$ -	\$ 5,000	\$ 5,000
Non-Deparatmental			
Contingency	\$ 203,520	\$ 198,520	\$ (5,000)
Total Wastewater Fund	\$ 1,848,770	\$ 1,848,770	\$ -

The budget document reflects these changes in the adopted column.

ORGANIZATION OF THE BUDGET DOCUMENT

Local Governments have the option of budgeting on a 24-month biennial budget period, or by a fiscal year. The City of Cottage Grove operates on a fiscal year beginning July 1 and ending the following June 30. Priorities must be established based on the financial resources available to meet the needs of the community.

The budget document describes how the City plans to meet the priorities established and serves as a resource for citizens, city officials, and staff. The budget is divided into five major sections as described below:

General Information

This section contains an overview of the City, "City at a Glance" as well as the City's budget process and calendar, and budget financial polices used to develop the Fiscal Year 2010-11 Budget. Budget amendment procedures are also discussed. Additionally, background information is provided such as economic information and demographics.

Budget Summaries

The City's budget is organized on the basis of funds, and each is considered a separate accounting entity. This section includes a summary of resources and requirements of all city funds combined, and summaries of all individual funds.

Fund / Department Budgets

Fund and Department revenues and expenditures, as well as operational objectives, accomplishments, and performance measures are provided in this section. Historical financial information required by Oregon Budget Law for the two prior year's actual, current year adopted, and next year's proposed expenditures for each department is provided. This portion essentially provides actual adopted budget numbers. The City's budget contains the following fund and fund types:

General Fund Reserve Funds
Enterprise Funds Debt Service Fund

Capital Projects Trust Fund

Urban Renewal Agency

Revenue and expenditures related to the City's urban renewal district is included in this section. The Urban Renewal Agency is a component unit of the City of Cottage Grove. It is a requirement to submit its own budget.

Appendix

The appendix contains a variety of other budget-related information to assist with understanding the budget document. It includes listings of the various board members, and a glossary of terms and acronyms used in the budget document.

City at a Glance

Cottage Grove, the "Covered Bridge Capital of Oregon", is located in the middle of western Oregon and in the southern part of Lane County, on Interstate 5 (I-5). Cottage Grove is approximately 20 miles from the major population center of the area (Eugene-Springfield) and serves an immediate labor market of approximately 35,000 people. Cottage Grove was selected as an All-America City in 1968 and 2004, one of only two cities in the State to have received the award twice.

Cottage Grove has the council-manager form of government. There is a seven-member Council including the Mayor. The City provides twenty-four hour police coverage and operates the water and wastewater systems serving the City. The City also operates a public library which is open six days a week and provides planning and development, park maintenance, and operates an 18-hole golf course. The City completed an \$11 million upgrade to the wastewater treatment system, and a \$9 Million upgrade to the water treatment plant in 2009. These facility upgrades reflect the community's commitment to protecting and improving the environment.

The July 1, 2009 population estimate from Portland State University for Cottage Grove was 9,485. Between 2000 and 2009, the population of Cottage Grove grew by 12.3% which is somewhat faster (3.30% faster) than the population increase in Oregon.

The average high temperature in July and August is 82 degrees with the average low on summer nights in the 50's. The coldest month is January, with an average low of 32 degrees and highs in the 40's.

General Information	
Date of Incorporation	February 11, 1887
Area in Square Miles	3.91
Elevation in Feet	641'
Annual Precipitation	45.54"
Police	
Stations	1
Patrol Units	9
Sworn Officers	16
Physical Arrests, Juvenile and Adult (non-traffic)	116
Traffic Violations	835
Streets	
Miles of Paved Streets	44.88
Miles of Gravel Streets	1.5
Miles of Storm Sewers	30.85

Water		
Miles of Water Mains		48.98
Hydrants		390
Service Connections		3822
Daily Average Consumption in Millions of Gallons		
	July - September	2.3
	December – February	1.2
Maximum Daily Capacity of Plant in Million Gallons	•	4.0
, , ,		
Wastewater		
Miles of Sanitary Sewers		45.66
Treatment Plant		1
Service Connections		3629
Daily Average Treatment in Million Gallons		
, .	May – October	1.0
	Nov. – April	2.4
Maximum Daily Capacity in Million Gallons	'	13.0
, , ,		
Broadband		
Miles of Fiber		5.94
Wi-Fi Radios Installed		90
Community Services		
Community Centers		1
Parks		22
Park Acreage		243.58
Golf Courses		1
Skateboard Parks		1
Tennis Courts		1
Trails (miles)		10.3
,		
Health Care		
Hospitals		1
Hospital Beds		14
·		
Education		
Elementary Schools		2
Elementary School Instructors		48
Secondary Schools		3
Secondary School Instructors		96
•		

Major Employers in the City of Cottage Grove

<u>Employer</u>	<u>Industry</u>	<u>Employment</u>
South Lane School District	Public Education	348
Cottage Grove Community Hospital	Health Care	200
Wal-Mart Associates, Inc.	Retail	144
Safeway Stores, Inc.	Retail/Grocery	140
City of Cottage Grove	Municipal Government	89
Coast Fork Nursing Center	Health Care	65
McDonald's (M-D Sanders)	Fast Food	63
Middlefield Oaks	Health Care	60
Brad's Chevrolet	Automotive	56
Starfire Lumber Co	Lumber	47

Ten Year Statistics

	Assessed				
Year	Value	Population	Enrollment		
2000-01	\$319,684,080	8475	2726		
2001-02	\$308,531,233	8670	2766		
2002-03	\$360,319,572	8730	2768		
2003-04	\$338,331,809	8910	2803		
2004-05	\$349,406,767	9010	2827		
2005-06	\$400,236,137	9110	2714		
2006-07	\$426,789,165	9275	2724		
2007-08	\$444,250,454	9345	2716		
2008-09	\$483,168,933	9445	2835		
2009-10	\$525,779,935	9485	2677		

Petty Cash

Oregon Revised Statute 294.465 requires that each petty cash account and the amount thereof be listed in the budget document. The City of Cottage Grove has the following cash accounts:

Finance Tills	\$600
Finance Petty Cash	\$200
Library Till	\$ 40
Police Department Petty Cash	\$100
Public Works Petty Cash	\$200
Golf Course Tills	\$700



BUDGET PROCESS AND CALENDAR

The process followed in the preparation of this budget complies with the Local Budget Law established by the State of Oregon (ORS Chapter 294). This process also applies to the Urban Renewal Agency's budget. The process and calendar are as follows:

Phase I – Budget Request

In this phase the Department Heads submit their needs for staffing, materials, and supplies. They also provide the text portion for their operations. The finance department computes the wages and benefits for all departments, except public works.

<u>Calendar</u>	<u>Process</u>
February 2010	The City Charter establishes the City Manager as the Budget Officer. The
Appoint Budget	City Manager establishes the priorities for FY 2010-11 as well as
Officer	identifies issues to be addressed by this year's budget.
ORS 294.331	

Phase II - Budget Proposal Phase

The proposal phase entails reviews by the City Manager and Finance Director with each Department manager. Financial requests are reviewed for changes and inconsistencies from prior years. Increases/decreases are explained. The City Manager decides which additions/deletions are approved and provides guidance on the narrative and financial portions of each fund. During this phase the capital projects are also reviewed and all funds are balanced. At the conclusion of this phase the proposed budget document is prepared for printing and compilation.

<u>Calendar</u>	<u>Process</u>
MarApril 2010 Proposed Budget ORS 294.331	The Finance Director and City Manager meet with each department manager to review budget requests and ask questions about changes, enhancements, budget variances, and performance measures.
May 2010 Notices of Budget Committee Meeting ORS 294.401	Required public notices are published in the local newspaper no more than 30 days before the first meeting. The City Manager's proposed budget is finalized and submitted to the Budget Committee Members for review and consideration prior to the first meeting. At least five days after the first public notice, but no less than five days before the first meeting, a second notice is published.

Phase III – Budget Approval Phase

During the Approval phase, the budget committee meets and is presented with the Budget Message from the City Manager. The Committee has the responsibility to evaluate the proposed budget and may make changes as they deem necessary. At the completion of their review, they are required to take formal action to approve the budget and refer it to the City Council for adoption.

<u>Calendar</u>	<u>Process</u>
May 2010 Budget Committee Meets ORS 294.401 ORS 294.406	Budget Committee meets to receive the FY 2010-11 Budget Message, to discuss funding issues, and to take public input. When the Committee is satisfied with the budget, including any deletions or additions, the proposed budget is approved.

Phase IV – Budget Adoption

The fourth and final phase of the process is adoption. The City Council may make additional changes if desired, within limitations set by statute, and then adopts a resolution to appropriate expenditures by fund, and set a tax levy.

<u>Calendar</u>	<u>Process</u>
June 2010 Publish Budget Summary & Notice of Budget Hearing ORS 294.421	After the Budget Committee has approved the proposed budget, a summary of the budget and a notice of the Budget Hearing to be held before the City Council is published in the local newspaper, five to thirty days before a public hearing for adoption.
Last Council Meeting In June 2010	A public hearing before the City Council is held to allow citizens to comment on the approved budget. After the hearing, the City Council may adopt the budget with no changes or they may make additions and reductions within certain limitations. A resolution is adopted making the appropriations and levying taxes.
July 15, 2010	The adopted budget for fiscal year 2010-11 becomes effective July 1, 2010. Certain reports, forms, and documentation are provided to the County Assessor's office by July 15.

BUDGET/FINANCIAL POLICIES

The development and eventual implementation of this budget are guided by the following policies:

OPERATING BUDGET POLICY

Personal Services -

Comply with existing union/association agreements, making sure the total compensation package is comparable to similar positions and communities.

Materials and Services -

Adopted increases for materials and services are targeted to remain level or increased only after substantiation and demonstration of need by the department manager.

Capital Outlay -

Capital outlay is reviewed on a case-by-case basis. Equipment requests are discussed with the City Manager.

Current Operating Revenues -

Current operating revenues will be sufficient to support current operating expenditures. Fund balance appropriated shall not exceed an amount that management can reasonable expect to save during the year.

Debt or Bond Financing-

Debt or Bond financing will not be used to finance current non-capital expenditures. Transfers to debt service for scheduled principal and interest payments, as well as estimates for new issues are estimated and included in the appropriate fund.

Performance Measures -

The City will continue to develop and integrate performance measures and productivity indicators with the annual budget.

Risk Management –

The City will continue to develop the risk management program to provide for protection against loss and a reduction in exposure to liability. The comprehensive safety program will also be enhanced to minimize the City's exposure to liability and thereby reduce the number of claims filed.

Balanced Budget -

The requirement of local budget law is such that the sum of each fund's resources equal its appropriations and unappropriated ending fund balance.

Accounting Standards -

It is the City's policy that the operating budget be prepared in accordance with Generally Accepted Accounting Principles.

REVENUE POLICY

Assessed Valuation -

Shall be estimated based on historical trends and growth patterns in a conservative manner.

Fees -

The City sets fees that will maximize user charges in lieu of Ad Valorem Taxes for services that can be individually identified and where the costs are directly related to the level of service:

- a. To the extent possible, user charges for water, sewer, and storm drainage will be sufficient to finance all operating, capital and debt service costs for said services.
- b. The Community Center will operate in a manner such that 10% of budgeted operating costs will be financed through user charges.
- c. Golf Course operations and maintenance will be funded from user charges for all programs for which it is practical to charge. Fees will represent at least 100% of the operating and debt service costs.
- d. Building and code enforcement activities will be funded through user charges in the form of building permits, inspections, and plan review fees. These fees should represent 100% of operating costs.
- e. To the extent practical, any general city service, which is of a higher level or benefits specific recipients, shall be supported by user fees designed to recover costs from such recipients.
- f. Where user fees are based on cost recovery, said costs shall be reviewed annually and fees adjusted as practicable.

DEBT POLICY

Capital Projects -

Financing for capital projects through the issuance of bonds shall be financed for a period not to exceed the expected useful life of the project.

General Obligation Bonds -

The general obligation debt of the City will not exceed 3% of the real market value of all taxable property within City boundaries as provided in ORS 287.004.

Debt Service -

Total debt service on tax-supported debt of the City will not exceed 15% of total general government operating revenue.

Bond Rating -

The City will maintain its financial condition so as to maintain a minimum AA bond rating.

Avoidance of Unfunded Liabilities -

The City's debt policy will be comprehensive and the City will not knowingly enter into any contracts creating significant unfunded liabilities.

RESERVE POLICY

Unappropriated Fund Balance -

The City will maintain an unappropriated fund balance of 8% of fund operating budgets (excluding capital outlay). These funds will be used to avoid cash-flow interruptions, generate investment interest income, eliminate need for short-term borrowing, and assist in maintaining an investment-grade bond rating.

Contingency –

The City will establish a contingency in each operating fund to provide for unanticipated expenditures of nonrecurring nature or to meet unexpected increases in service delivery costs. The contingency amount will be budgeted at 5% of the fund revenues estimated for that fiscal year. The contingency funds cannot be spent without an action by the City Council.

ACCOUNTING POLICY

Accounting System -

The City will establish and maintain the accounting system in accordance with Local Budget Law and Generally Accepted Accounting Principles. Financial systems will be maintained to monitor expenditures and revenues on a monthly basis.

Audit -

An annual audit will be performed by an independent public accounting firm which will issue an official opinion on the annual financial statements, with a management letter detailing areas that need improvement if required. Full disclosure will be provided in the financial statements and bond representations.

The City's Comprehensive Annual Financial Report (CAFR) will be prepared according to the standards necessary to obtain the Certificate of Achievement of Excellence in Financial Reporting from GFOA and submitted each year for recognition.

BUDGET AMENDMENT PROCESS

Procedures to be followed to amend the budget as events occur after budget adoption is set forth in Oregon Local Budget Law. The type of event determines the procedure to be followed.

The adopted budget appropriates certain amounts for contingencies in each fund to be used at the discretion of the governing body. Contingencies in each fund can only be appropriated for specific unforeseen events by approval of a resolution by the City Council. Specific appropriations of contingencies may include funding for service level changes, unforeseen catastrophic events, or redirection of resources.

State law allows the adoption of a supplemental budget. When the supplemental budget will adjust a current fund's budget by ten percent or less of that fund's expenditures, the supplemental budget can be acted on by the City Council at a regularly scheduled meeting. If the supplemental budget includes any changes greater than ten percent in any fund, a public hearing must be held to adopt the supplemental budget.

FUND SUMMARIES

The City's financial operations are budgeted and accounted for in the funds listed on the following pages. The funds are grouped by major types, as set forth by the Governmental Accounting Standards Board (GASB).

FUND DESCRIPTIONS

GENERAL FUND

The General Fund accounts for resources devoted to support the services associated with local government. Departments within the General Fund are City Manager, City Attorney, Community Development, City Council, Community Center, Municipal Court, Municipal Court Support Services, Police Operations, Youth Peer Court, Parks, Building Maintenance, Community Promotions, Engineering, Finance, Library, Broadband Services, and Non-Departmental. Also any other activity for which a special fund has not been created.

SPECIAL REVENUE FUNDS

These funds account for the proceeds of specific revenues sources that are legally restricted to expenditure for specified purposes. They include the Street Fund, Assessment Fund, Police Communications Fund, Bicycle and Foot Path Fund, Building Inspection Program Fund, Small Business Loan Fund, Housing Rehabilitation Fund, and the Narcotics Forfeiture Fund.

ENTERPRISE FUNDS

Enterprise funds account for goods and services provided on a continuing basis to the general public and are structured to be self-supporting. Enterprise funds are operated in a manner similar to private business enterprises. The costs of providing goods and services on a continuing basis are financed or recovered primarily through user charges. The City's Enterprise Funds are:

Water Fund – Dedicated to the production and distribution of high quality water.

Wastewater Fund – Dedicated to operations and maintenance of the wastewater collection and treatment system..

Storm Drain Utility Fund – Dedicated to the collection and conveyance of storm water to the various river outfalls.

Industrial Park Operations Fund – Dedicated to the continued maintenance of city-owned properties that are for sale, as well as maintenance of the city-owned property within the Industrial Park.

CAPITAL PROJECTS FUNDS

Capital Project Funds account for and budget the receipt of fees derived from charges the City imposed on new development. Funds can only be used on specific projects as designated by ordinance. Capital Project Funds include the Water System Development Charges (SDC), Street SDC, Wastewater SDC, Storm Drain SDC and Parks SDC.

TRUST OR FIDUCIARY FUND

Revenues donated to the City to be used for specified purposes are accounted for in this fund. The stipulations upon the donation may require that only the interest income be used. Oregon Law establishes specific rules for handling private donations to the City for specific purposes.

DEBT SERVICE

The City has established the Debt Service Fund to account for the accumulation of resources for the payment of principal and interest associated with long-term debt.

RESERVE FUNDS

A reserve fund is a type of special revenue fund established to accumulate resources from one fiscal year to another for the cost of any service, project, property or equipment that can be legally spent. Under Local Budget Law a Reserve Fund is the appropriate way to save money from year to year. Reserve funds are created by Ordinance for specific purposes. The City of Cottage Grove has the following Reserve Funds: General Reserve Fund, Water Reserve Fund, Wastewater Reserve Fund and Storm Drain Reserve Fund.

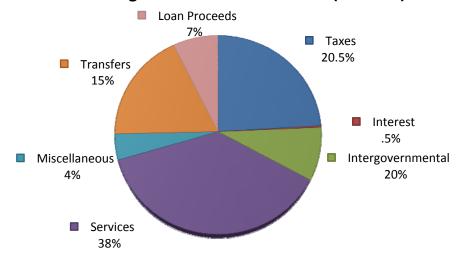
SUMMARY OF RESOURCES AND REQUIREMENTS

The City of Cottage Grove endeavors to provide services essential to the community and that enhance the quality of life. The table below summarizes the major resources and expenditures for all City funds exclusive of urban renewal. This financial data is intended to provide a broad overview of the City's budget. Two-year comparisons of budgeted resources and requirements are presented.

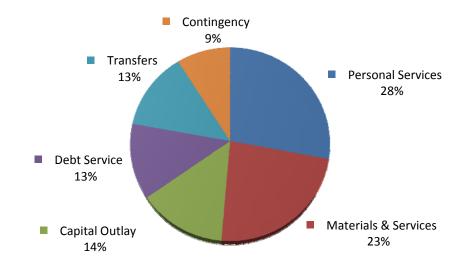
BUDGET SUMMARY - ALL FUNDS COMBINED

	Actual 2007-08	Actual 2008-09	Adopted 2009-10	Proposed 2010-11	Approved 2010-11	Adopted 2010-11
RESOURCES:						
Taxes	3,742,169	3,908,832	3,772,325	3,878,280	3,878,280	3,878,280
Interest	420,163	169,520	88,210	40,853	40,853	40,853
Intergovernmental	7,062,934	911,067	3,599,381	1,394,041	1,394,041	1,694,041
Services	5,223,134	5,386,887	5,847,279	6,041,525	6,041,525	6,041,525
Miscellaneous	903,359	1,440,802	782,145	678,558	678,558	680,558
Transfers	3,121,216	1,883,445	3,088,157	2,915,445	2,915,445	2,915,445
Assessments	-					
Loan proceeds	2,167,075	1,867,577	1,177,250	1,176,690	1,176,690	1,176,690
Beginning fund balance	7,968,485	8,716,566	6,884,461	6,219,825	6,219,825	6,219,825
Total Resources	30,608,535	24,284,696	25,239,208	22,345,217	22,345,217	22,647,217
DEGUIDEA (ENTE						
REQUIREMENTS:	5 760 400	5 770 004	6 000 740	6 062 705	6 060 705	6 062 705
Personal services	5,769,420	5,770,031	6,009,740	6,062,795	6,062,795	6,062,795
Materials and services	4,409,120	4,125,441	5,786,356	5,070,474	5,073,474	5,380,474
Capital outlay	7,964,065	3,722,886	5,088,465	3,018,955	3,018,955	3,018,955
Debt service	1,568,885	1,814,837	3,305,704	2,727,800	2,727,800	2,727,800
Interfund transfers	3,088,760	1,883,445	3,080,005	2,847,553	2,847,553	2,847,553
Contingencies			1,411,358	1,954,154	1,951,154	1,946,154
Total Requirements	22,800,250	17,316,640	24,681,628	21,681,731	21,681,731	21,983,731
Ending Balance	7,808,285	6,968,056	557,580	663,486	663,486	663,486
Requirements + End. Bal	30,608,535	24,284,696	25,239,208	22,345,217	22,345,217	22,647,217

All Funds - Budgeted Sources of Revenue (2010-11)



All Funds - Budgeted Categories of Expenses (2010-11)



SUMMARY OF INDIVIDUAL FUNDS - ADOPTED FOR FISCAL YEAR 2010-11

			General	Street	Assessment		
RESOURCES	RESOURCES						
	Property taxes	\$	3,473,000				
	Other taxes	\$	95,000	\$ 310,280			
	Licenses, franchise						
	fees & permits	\$	404,850				
	Fines & Forfietures	\$	109,700				
	Other governments	\$	849,779	\$ 405,035			
	Charges for services	\$	402,680				
	System development fees						
	Interest earnings	\$	17,000	\$ 1,000	\$	750	
	Miscellaneous	\$	96,463	\$ 1,000			
	Loan Proceeds				\$	926,690	
	Revenue Subtotal	\$	5,448,472	\$ 717,315	\$	927,440	
	Interfund transfers						
	Beginning fund balance	\$	1,300,437	\$ 274,755	\$	149,280	
	Total Resources	\$	6,748,909	\$ 992,070	\$	1,076,720	
REQUIREMEN	NTS						
	Personal Services	\$	3,336,015	\$ 283,445			
	Materials & Services	\$	1,516,715	\$ 440,720	\$	148,515	
	Capital Outlay	\$	244,700	\$ 69,900	\$	928,205	
	Debt service	\$	330,275				
	Requirements Subtotal	\$	5,427,705	\$ 794,065	\$	1,076,720	
	Interfund Transfers	\$	623,415	\$ 102,890			
	Contingencies	\$	274,519	\$ 95,115			
	Unappropriated	\$	423,270				
	Total Requirements	\$	6,748,909	\$ 992,070	\$	1,076,720	

Small Police Bicycle & Building **Business** Housing **Narcotics** Industrial Communication Footpath Inspection Rehabilitaiton Forfeiture Park Loan \$ 285,200 \$ 134,632 \$ 4,095 \$ \$ \$ \$ \$ 2,500 \$ 200 \$ 20 400 50 \$ 960 3,593 250,000 \$ \$ 134,832 4,115 285,600 250,050 2,500 \$ 960 3,593 \$ \$ 388,495 19,300 \$ 90,000 \$ 13,335 \$ 55,740 9,510 \$ 441,635 \$ 192,090 \$ 718,643 \$ 613,327 36,750 341,340 259,560 444,135 193,050 722,236 \$ 516,660 55,395 15,955 \$ 79,904 \$ \$ \$ 259,560 \$ 444,135 \$ 8,495 264,530 48,355 \$ 51,700 \$ \$ \$ 5,500 8,000 37,500 \$ 9,263 \$ 19,300 168,500 \$ \$ \$ \$ 611,327 35,795 319,925 \$ 259,560 444,135 101,810 220,200 \$ 1,150 \$ 1,225 \$ \$ \$ 2,000 \$ \$ 955 20,265 90,015 \$ 461,240 40,796

\$

613,327

36,750

\$

341,340

\$ 259,560

444,135

193,050

722,236

SUMMARY OF INDIVIDUAL FUNDS - ADOPTED FOR FISCAL YEAR 2010-11

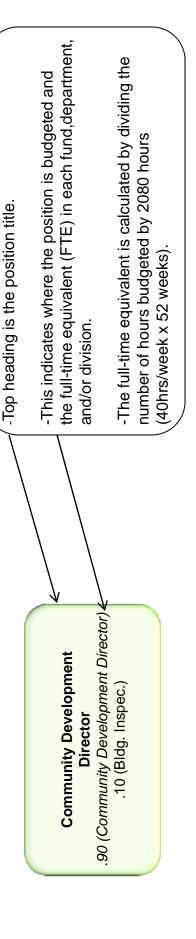
		Water	Wastewater			Storm		
RESOURCES	Property taxes							
	Other taxes							
	Licenses, franchise							
	fees & permits							
	Other governments		\$	-				
	Fines & Forfietures							
	Charges for services	\$ 1,397,055	\$	1,166,210	\$	194,560		
	System development fees							
	Interest earnings	\$ 1,500	\$	750	\$	350		
	Miscellaneous	\$ 16,500	\$	551,100	\$	400		
	Loan Proceeds							
	Revenue Subtotal	\$ 1,415,055	\$	1,718,060	\$	195,310		
	Interfund transfers							
	Beginning fund balance	\$ 263,240	\$	130,710	\$	80,600		
	Total Resources	\$ 1,678,295	\$	1,848,770	\$	275,910		
REQUIREMENTS								
	Personal Services	\$ 821,125	\$	839,345	\$	194,855		
	Materials & Services	\$ 606,445	\$	644,570	\$	42,850		
	Capital Outlay							
	Debt service							
	Requirements Subtotal	\$ 1,427,570	\$	1,483,915	\$	237,705		
	Interfund Transfers	\$ 63,000	\$	161,335	\$	2,135		
	Contingencies	\$ 187,725	\$	203,520	\$	36,070		
	Unappropriated							
	Total Requirements	\$ 1,678,295	\$	1,848,770	\$	275,910		

\$ 8,600 \$ 26,000 \$ 16,000 \$ 5,500 \$ 18,510 \$ 100 \$ 1,500 \$ 1,500 \$ 500 \$ 2,000 \$ 115 \$ 5,00 \$ 67,925 \$	9	Water System velopment		astewater System evelopment	С	Storm System Develoment	De	Parks System evelopment	D	Street System evelopment		General Reserve		Water Reserve
\$ 8,600 \$ 26,000 \$ 16,000 \$ 5,500 \$ 18,510 \$ 100 \$ 1,500 \$ 1,500 \$ 500 \$ 2,000 \$ 115 \$ 5,00 \$ 67,925 \$														
\$ 8,600 \$ 26,000 \$ 16,000 \$ 5,500 \$ 18,510 \$ 100 \$ 1,500 \$ 1,500 \$ 500 \$ 2,000 \$ 115 \$ 5,00 \$ 67,925 \$														
\$ 100 \$ 1,500 \$ 1,500 \$ 500 \$ 2,000 \$ 115 \$ 5,00 \$ 67,925 \$ 67,925 \$ 130,000 \$ 150,000 \$ 18,345 \$ 225,675 \$ 440,370 \$ 80,510 \$ 463,850 \$ 26,805 \$ 375,69 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 156,920 \$ 141,25 \$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,25 \$ 26,920 \$ 2,054,		0.000		25.000		45.000		5 5 00		40.540			\$	1,054,655
\$ 67,925 \$ 8,700 \$ 27,500 \$ 85,425 \$ 6,000 \$ 20,510 \$ 115 \$ 1,059,65 \$ - \$ \$ 130,000 \$ 50,00 \$ 18,345 \$ 225,675 \$ 440,370 \$ 80,510 \$ 463,850 \$ 26,805 \$ 375,69 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 156,920 \$ 1,485,34 \$ 9,185 \$ 16,855 \$ 53,495 \$ 1,265 \$ 183,210 \$ 4,500 \$ 166,87 \$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97											\$	115	\$	5,000
\$ - \$ 130,000 \$ 50,000 \$ 18,345 \$ 225,675 \$ 440,370 \$ 80,510 \$ 463,850 \$ 26,805 \$ 375,690 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 156,920 \$ 1,485,340 \$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,250 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,120 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,120 \$ 26,920 \$ 1,054,250 \$ 122,970 \$	T		+	_,		•	T		_	_,	_		T	3,000
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\$ 18,345 \$ 225,675 \$ 440,370 \$ 80,510 \$ 463,850 \$ 26,805 \$ 375,69 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 156,920 \$ 1,485,34 \$	\$	8,700	\$	27,500		85,425	\$	6,000	\$	20,510				
\$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 156,920 \$ 1,485,34 \$ 9,185 \$ 16,855 \$ 53,495 \$ 1,265 \$ 183,210 \$ 4,500 \$ 166,87 \$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97	\$	18.345	\$	225.675		440.370	\$	80.510	\$	463.850		•		
\$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97	\$							-						1,485,345
\$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97														
\$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97														
\$ 17,860 \$ 236,320 \$ 472,300 \$ 85,245 \$ 301,150 \$ 125,500 \$ 141,25 \$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97														
\$ 27,045 \$ 253,175 \$ 525,795 \$ 86,510 \$ 484,360 \$ 130,000 \$ 308,12 \$ 26,920 \$ 1,054,25 \$ - \$ 122,97	\$	9,185	\$	16,855	\$	53,495	\$	1,265	\$	183,210	\$	4,500	\$	166,875
\$ 26,920 \$ 1,054,25 \$ - \$ 122,97	\$	17,860	\$	236,320	\$	472,300	\$	85,245	\$	301,150	\$	125,500	\$	141,250
\$ 26,920 \$ 1,054,25 \$ - \$ 122,97	<u></u>	27.045	۲	252 175	۲	F2F 70F	۲	9C F10	۲	404.200	۲	120,000	۲	200 125
\$ - \$ 122,97	\$	27,045	Ş	253,175	Ş	525,795	\$	80,510	Ş	484,300		•	-	
														1,034,230
¢ 27.04F ¢ 252.47F ¢ 525.70F ¢ 00.540 ¢ 404.200 ¢ 450.020 ¢ 4.405.24											T		T	,
\$ 27,045 \$ 255,175 \$ 525,795 \$ 80,510 \$ 484,360 \$ 156,920 \$ 1,485,34	\$	27,045	\$	253,175	\$	525,795	\$	86,510	\$	484,360	\$	156,920	\$	1,485,345

SUMMARY OF INDIVIDUAL FUNDS - ADOPTED FOR FISCAL YEAR 2010-11

RESOURCES	Property taxes	Wastewater Reserve		S	torm Drain Reserve	Debt Service		Special Trusts	
	Property taxes								
	Other taxes								
	Licenses, franchise								
	fees & permits								
	Other governments								
	Fines & Forfietures								
	Charges for services	\$	801,135	\$	161,865				
	System development fees								
	Interest earnings	\$	50	\$	3,500	\$	15		
	Miscellaneous	\$	100					\$	2,000
	Loan Proceeds	\$	-	\$	-				
	Revenue Subtotal	\$ \$ \$	801,285	\$	165,365	\$	15	\$	2,000
	Interfund transfers		50,000			\$	2,209,725		
	Beginning fund balance	\$	172,480	\$	684,930	\$	3,575	\$	7,620
	Total Resources	\$	1,023,765	\$	850,295	\$	2,213,315	\$	9,620
REQUIREME	NTS								
	Personal Services								
	Materials & Services	\$	18,500	\$	64,100			\$	995
	Capital Outlay	\$	-	\$	339,900			\$	5,625
	Debt service					\$	2,209,725		
	Requirements Subtotal	\$	18,500	\$	404,000	\$	2,209,725	\$	6,620
	Interfund Transfers	\$	738,300	\$	63,670				
	Contingencies	\$	70,545	\$	382,625	\$	3,590	\$	3,000
	Unappropriated	\$	196,420						
	Total Requirements	\$	1,023,765	\$	850,295	\$	2,213,315	\$	9,620

Organizational Chart Legend



Abbreviation Legend

Asst. - Assistant

Bldg. Inspec. - Building Inspection Program Fund

Bldg Maint. - Building Maintenance

Dir. - Director

Engnring. - Engineering

Equip. – Equipment FTE – Full-Time Equivalent

Groundskpr. – Groundskeeper

MW I,II,III - Maintenance Worker 1,2 or 3

Supr. – Supervisor Supt. – Superintendent

Tech. - Technician

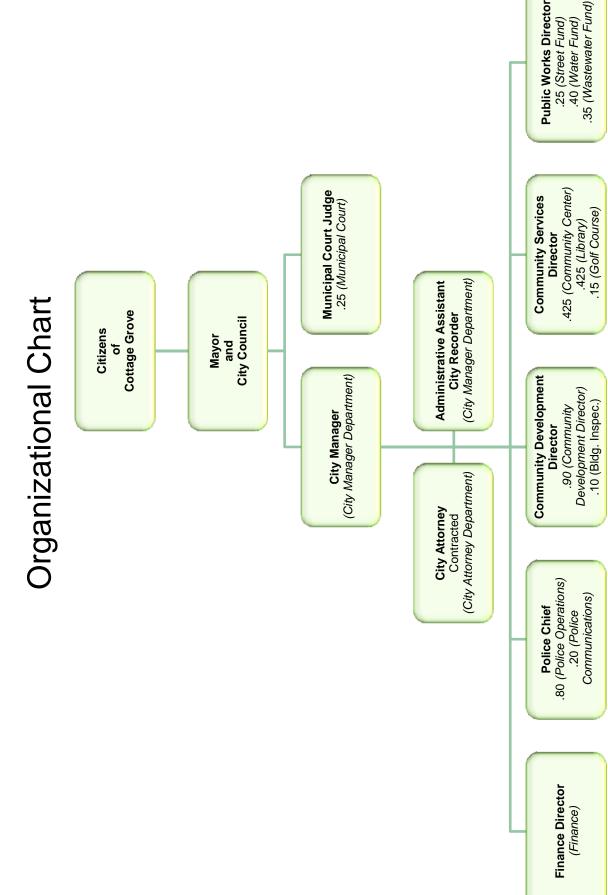
WTP - Water Treatment Plant

WTR - Water

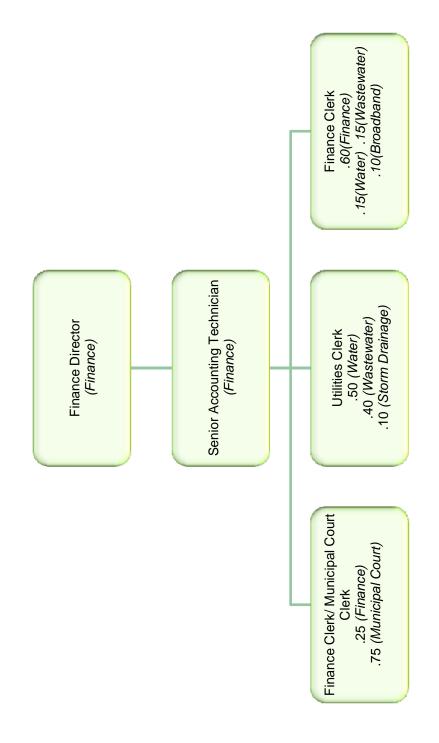
WW - Wastewater

WWTP - Wastewater Treatment Plant

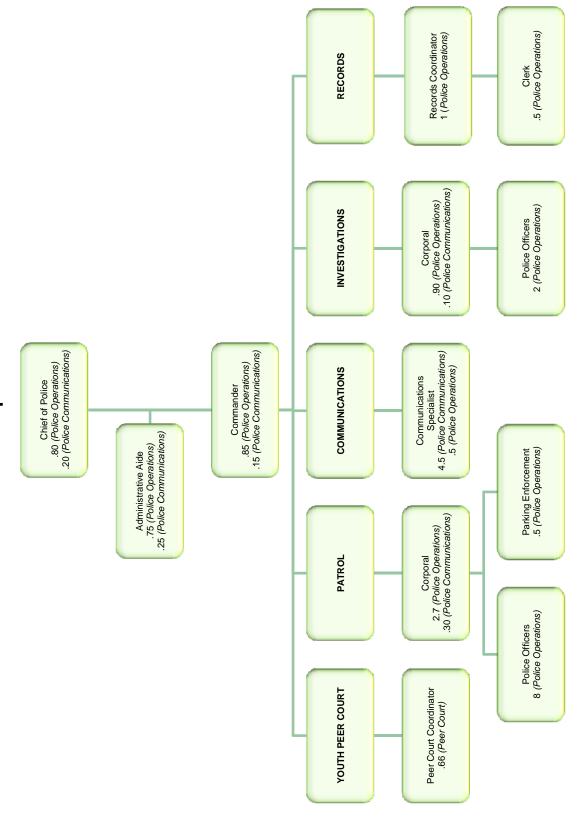
City of Cottage Grove, Oregon



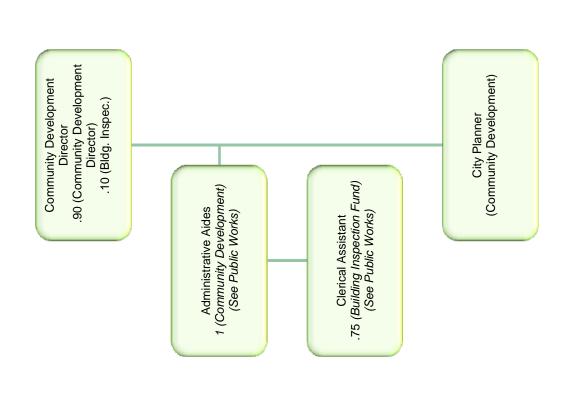
Finance Department



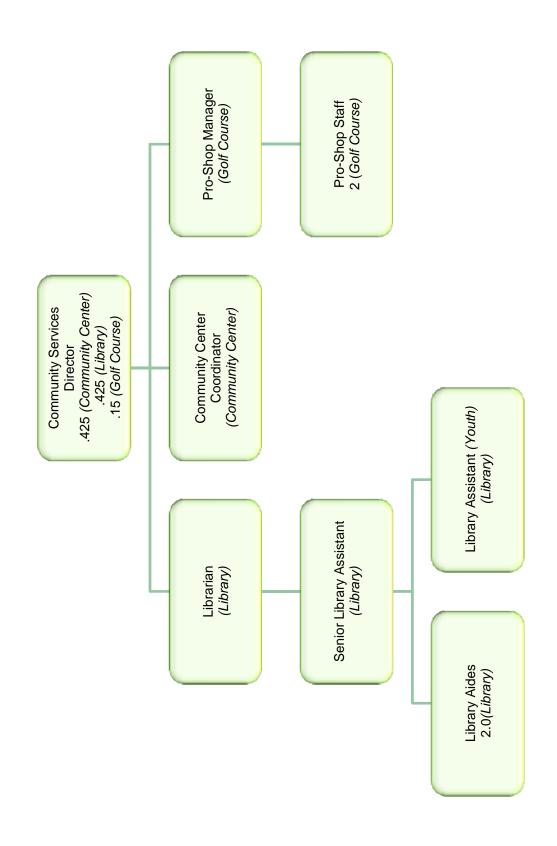
Police Department



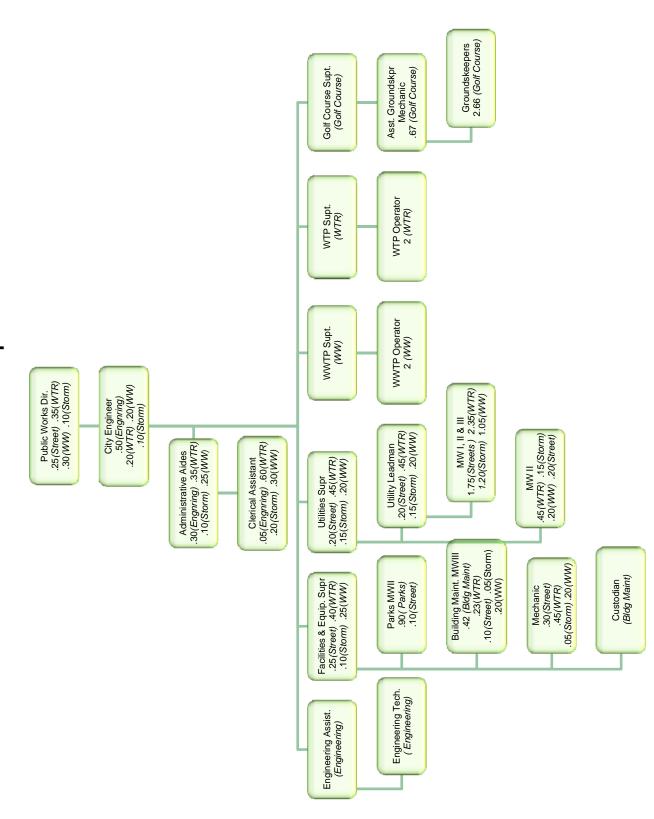
Community Development



Community Services Department



Public Works Department





FUND DETA	ILS	

REVENUE OVERVIEW

General Fund -

The principal sources of revenue in the General Fund are property taxes, franchise fees, state shared revenues, and charges for administrative services from other funds.

Special Revenue Funds -

Special revenue funds account for specific purpose revenues received primarily from intergovernmental sources, charges for service, or taxes such as the State and Local motor vehicle fuel tax, inspection fees, building permit fees, and 9-1-1 tax.

Street Fund Assessment Fund

Police Communications Fund Bicycle & Footpath Fund Building Inspection Program Fund Small Business Loan Fund Housing Rehabilitation Fund Narcotics Forfeiture Fund

Enterprise Funds -

These funds account for goods and services provided on a continuing basis to the general public. User fees are charged for the services. An enterprise fund is managed similarly to private business and is structured to be self-supporting. Water, wastewater, and storm drainage fees, and rent or sale of property, generate revenue in these funds.

Water Fund Wastewater Fund

Storm Drain Utility Fund Industrial Park Operations Fund

Capital Projects Funds -

Capital Project Funds account for the receipt of fees derived from charges the City imposes on new development through system development fees (SDC).

Water SDC Fund Street SDC Fund Wastewater SDC Fund Storm Drain SDC

Parks SDC Funds

Reserve Funds -

A type of special revenue fund, a Reserve Fund is established to accumulate money for the cost of any service, project, property or equipment. Reserve fund revenue is transferred from other funds or through special fees (surcharges).

General Reserve Fund Water Reserve Fund

Wastewater Reserve Fund Storm Drain Reserve Fund

Trust and Agency Fund –

Revenues donated to be used for specified purposes are accounted for in this fund. The stipulations upon the donation may require that only the interest income be used. Donations, memorials, or gifts from citizens or organizations make up the revenue source for this fund.



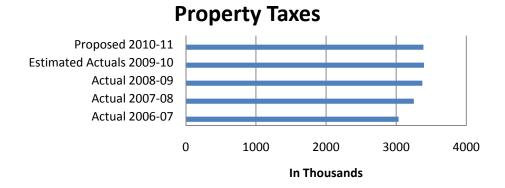
GENERAL FUND REVENUES

GENERAL FUND

The General Fund is used to account for all revenues and expenditures of a general nature not required to be recorded in another fund. The primary revenues are described below.

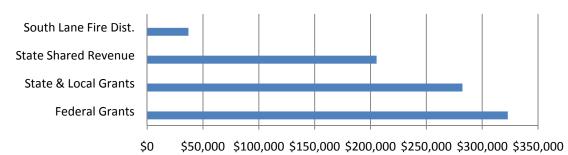
Property taxes comprise 51.5 % of the total revenues. The taxes are generated from a \$7.2087 tax rate per \$1,000 of assessed values. The county assessor determines the assessed value of the property, bills and collects the taxes and remits collections to the City. The proposed 2010-11 budget is based upon 2% growth in assessed value.

Taxes for 2010-11 will be billed late October 2010, and can be paid in thirds on November 15, February 15 and May 15. Discounts are offered to payment made in full in November and February. For more information about property taxes the Property Tax Summary. Budgeted taxes are less than levied amounts due to estimated uncollectable, delinquencies and discounts.



Intergovernmental revenues come from State shared revenues which include alcoholic beverage tax, cigarette tax, state shared revenues; federal/state grants, and South Lane Fire and Rescue District for PERS UAL debt reimbursement. These sources total \$847,779, or 12.56% of the fund's total. The revenues are allocated by various formulas.

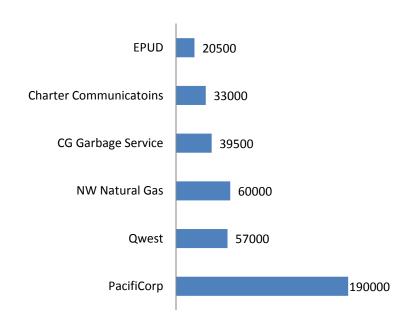
Intergovernmental Revenue



Franchise fees are the third largest revenue source and comprise 5.9% of the total revenues. These fees are charged to various utilities for use of public right-of-way. The proposed 2010-11 budget is based upon trend analysis. The fees are based upon a percentage of net sales within city limits. The current percentages by utility category are:

Estimated Franchise Revenue 2010-11

Emerald People's Utility District – 5.12% Charter Communications – 8.25% Cottage Grove Garbage Service – 9.88% Natural Gas Northwest Natural Gas 15.0% Qwest – 14.25% Pacific Power – 47.50%



The General Fund also receives Administrative Fees from a number of Enterprise Funds, Reserve Funds, Capital Project Funds, and the Urban Renewal District. The fees are allocated based on the amount of expenditures incurred in those funds the preceding year.

Certain departments provide services for which fees can be charged or fines can be assessed.

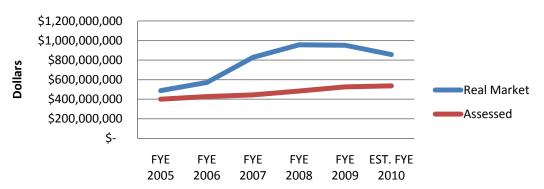
PROPERTY TAX SUMMARY

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments. The limitation specifies a maximum rate for all local government operations of \$10.00 per \$1,000 of real market value, while schools are similarly limited to a \$5.00 maximum rate.

In May 1997, voters approved Measure 50 which separated real market value from assessed value and rolled back assessed values to 90% of 1995-96 and limited future increases of taxable assessed values to 3% per year, except for major improvements. Tax rates are now fixed and not subject to change. Voters may approve local initiatives above the fixed rate provided a majority approves at either a general election in an even numbered year, or at any other election in which at least 50% of registered voters cast a ballot.

Cottage Grove's permanent tax rate is \$7.2087 per \$1,000 of assessed valuation. Taxes from the permanent rate are recorded in the General Fund. No local initiative is outstanding.

Real Market vs Assessed Values



The real market value at fiscal year-end 2009 was \$951,337,243; the assessed value was \$525,779,935; a difference of 55.27%. The estimated real market value at fiscal year-end 2010 is estimated to be 10% lower than the previous year, a decrease of \$95,133,724.



CITY OF COTTAGE GROVE PERSONAL SERVICES SUMMARY GENERAL/PUBLIC SAFETY FY2010-11

			L12010211	11-0						
						YOUTH				
			MUNI.			PEER	POLICE		COMM.	
POSITION DESCRIPTION	SALARY	CITY MANAGER	COURT	FINANCE	POLICE OPS	COURT	COMM.	LIBRARY	CENTER	TOTALS
CITY MANAGER	105,205	105,205								105,205
ADMINISTRATIVE ASSISTANT	44,640	44,640								44,640
COMMUNITY COORDINATOR	41,750								41,750	41,750
FINANCE DIRECTOR	80,715			80,715						80,715
SENIOR ACCOUNTING TECH.	48,170			48,170						48,170
FINANCE CLERK	19,950			19,950						19,950
COURT/FINANCE CLERK	41,025		30,765	10,260						41,025
MUNICIPAL JUDGE25 FTE	24,135		24,135							24,135
POLICE CHIEF	84,650				67,700		16,950			84,650
ADMINISTRATIVE AIDE (POLICE)	42,635				31,900		10,735			42,635
POLICE COMMANDER	73,415				62,340		11,075			73,415
POLICE CORPORALS-4 FTE	230,475				207,100		23,375			230,475
POLICE OFFICERS-10 FTE	526,500				526,500					526,500
PARKING OFFICER5 FTE	10,405				10,405					10,405
RECORDS COORDINATOR	40,210				40,210					40,210
CLERK8 FTE	18,305				18,305					18,305
COMMUNICATIONS SPEC 5 FTE	207,560						207,560			207,560
TEMPORARY WORKER .13 FTE	5,370						5,370			5,370
PEER COURT COORD66 FTE	17,500					17,500				17,500
COMMUNITY SERVICES DIRECTOR85 FTE	54,610							28,650	25,960	54,610
LIBRARIAN	50,435							50,435		50,435
SENIOR LIBRARY ASSISTANT	38,470							38,470		38,470
LIBRARY ASSISTANT	33,150							33,150		33,150
LIBRARY AIDES - 2.0 FTE	28,450							28,450		28,450
TOTAL	1,867,730	149,845	54,900	159,095	964,460	17,500	275,065	179,155	67,710	
TOTAL FTE	37.36	2.00	1.00	2.85	18.30	99.0	6.70	4.425	1.425	

*FTE = Full Time Equivalents

CITY OF COTTAGE GROVE PERSONAL SERVICES SUMMARY

FY2010-11

POSITION DESCRIPTION	SALARY	COMM. DEV.	PARKS	BLDG. MAINT.	ENG.	BROAD	WATER DIST.	WATER PROD.	ST. MAINT.	ST. SWPG.	STORM	BLDG. INSPECT.	BLDG. INSPECT. WW COL.	WWTP	GOLF
PUBLIC WORKS DIRECTOR WWTP SUPERVISOR	86,727						17,345	13,009	21,682		8,673		17,345	8,673	
WATER PROD. SUPERVISOR	64,212							64,212							
UTILITY MAINTENANCE SUPVR.	65,088						29,290		13,018		6,763		13,018		
FLEET & FACILITIES MANAGER	65,952						23,083	3,298	13,190	3,298	6,595		13,190	3,298	
CITY ENGINEER	72,888				36,444		10,933	3,644			7,289		10,933	3,644	
ENGINEERING TECHNICIAN - 2 FTE	90,458				90,458										
ADMIN. AIDE-CD	41,016	32,813			2,051		4,102						2,051		
ADMIN. AIDE-PUB. WORKS	42,528	8,506			10,632		8,506	2,126			4,253		6,379	2,126	
CLERICAL ASSISTANT-SHOP	37,680						16,956	3,768	1,884		5,652		7,536	1,884	
CLERICAL ASSISTANT - CITY HALL	37,674	1,884			1,884		1,884				1,884	28,256	1,884		
UTILITIES CLERK	37,680						18,840				1,884		16,956		
CUSTODIAN	29,868			29,868											
GOLF SHOP MANAGER	35,864														35,864
GOLF SHOP ASSISTANTS - 1.35 FTE	25,780														25,780
COMMUNITY SERVICES DIR15FTE	9,625														9,625
FINANCE CLERK - 0.40 FTE	33,222					3,322	4,983						4,983		
UTILITY MAINTENANCE-15 FTE	688,650		36,661	21,077			179,773	97,327	80,793	25,956	73,886		83,691	89,486	
GOLF COURSE SUPERINDENTENT	50,687														20,687
GOLF ASST. SUPER/MECHANIC - 0.67 FTE	21,700														21,700
REGULAR PART TIME WORKER - GOLF - 2.65 FTE	46,920														46,920
REGULAR PART TIME WORKER - NON GOLF - 0.69 FTE	13,680		6,840						6,840						
TEMPORARY WORKER - GOLF - 0.29 FTE	5,100														5,100
TEMPORARY WORKER - NON GOLF - 1.15 FTE	20,700		1,449					2,898	14,283		2,070				
COMMUNITY DEVEL. DIRECTOR	82,450	74,205										8,245			
CITY PLANNER	61,100	61,100													
TEMPORARY WORKER - PLANNING - 0.48 FTE	10,000	10,000													
TOTAL	1,841,203	188,507	44,950	50,945	141,468	3,322	315,694	190,282	151,690	29,253	121,949	36,501	177,967	173,066	195,676
TOTAL FTE	40.84	3.43	1.33	1.42	2.85	0.10	6.53	3.61	3.59	0.55	2.52	0.85	3.60	3.35	7.11
FY2010-11 ALL FUNDS FTE TOTAL	78.20														
FY2009-10 ALL FUNDS FTE TOTAL	79.53														
FY2008-09 ALL FUNDS FTE TOTAL	82.67														
FY2007-08 ALL FUNDS FTE TOTAL	82.19														
FY2006-07 ALL FUNDS FTE TOTAL	70.41														
FY2005-06 ALL FUNDS FTE TOTAL	68.41														
FY2004-05 ALL FUNDS FTE TOTAL	67.41														
FY2003-04 ALL FUNDS FTE TOTAL	63.41														
FY2002-03 ALL FUNDS FTE TOTAL	85.50														